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Integration and Cooperation Programme for Georgia

ENIGMMA: Enhancing Georgia's Migration Management

INCEPTION REPORT

Vienna/Tbilisi
June 2014



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ENIGMMA project is implemented in Georgia by the International
Centre for Migration Policy Development (ICMPD)

ENIGMMA: Enhancing Georgia's Migration Management

Inception report June 2014

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LIST OF ABBREVIATIONS

Diaspora Ministry	State Minister's Office for Diaspora Issues
ENIGMMA	“Enhancing Georgia’s Migration Management” Project funded by the European Union and implemented by ICMPD
ENP	European Neighbourhood Policy
ENPI	European Neighbourhood Policy Instrument
EU	European Union
EUD	Delegation of the European Union
GE	Georgia
HQ	Headquarters
ICMPD	International Centre for Migration Policy Development
IOM	International Organization for Migration
MESD	Ministry of Economy and Sustainable Development
MFA	Ministry of Foreign Affairs
MIA	Ministry of Internal Affairs
MoF	Ministry of Finance
MoJ	Ministry of Justice
MoLSHA	Ministry of Labour, Health and Social Affairs
MRA	Ministry of the Internally Displaced Persons from the Occupied Territories, Accommodation and Refugees of Georgia
MS	Member States
NGO	Non-Governmental Organisation
PDP	Personal Data Protection
PIT	Project Implementation Team
PSG	Project Steering Group
SCMI	State Commission on Migration Issues
SGM	Steering Group Meetings
THB	Trafficking in Human Beings
ToR	Terms of Reference
VLAP	Visa Liberalisation Action Plan
WG	Working Group

PROJECT PARTNERS



The project is funded by the European Union

The project is implemented by:



International Centre for Migration Policy Development
(ICMPD)

In cooperation with:



International Organization for Migration (IOM)



State Commission on Migration Issues of Georgia

1. INTRODUCTION

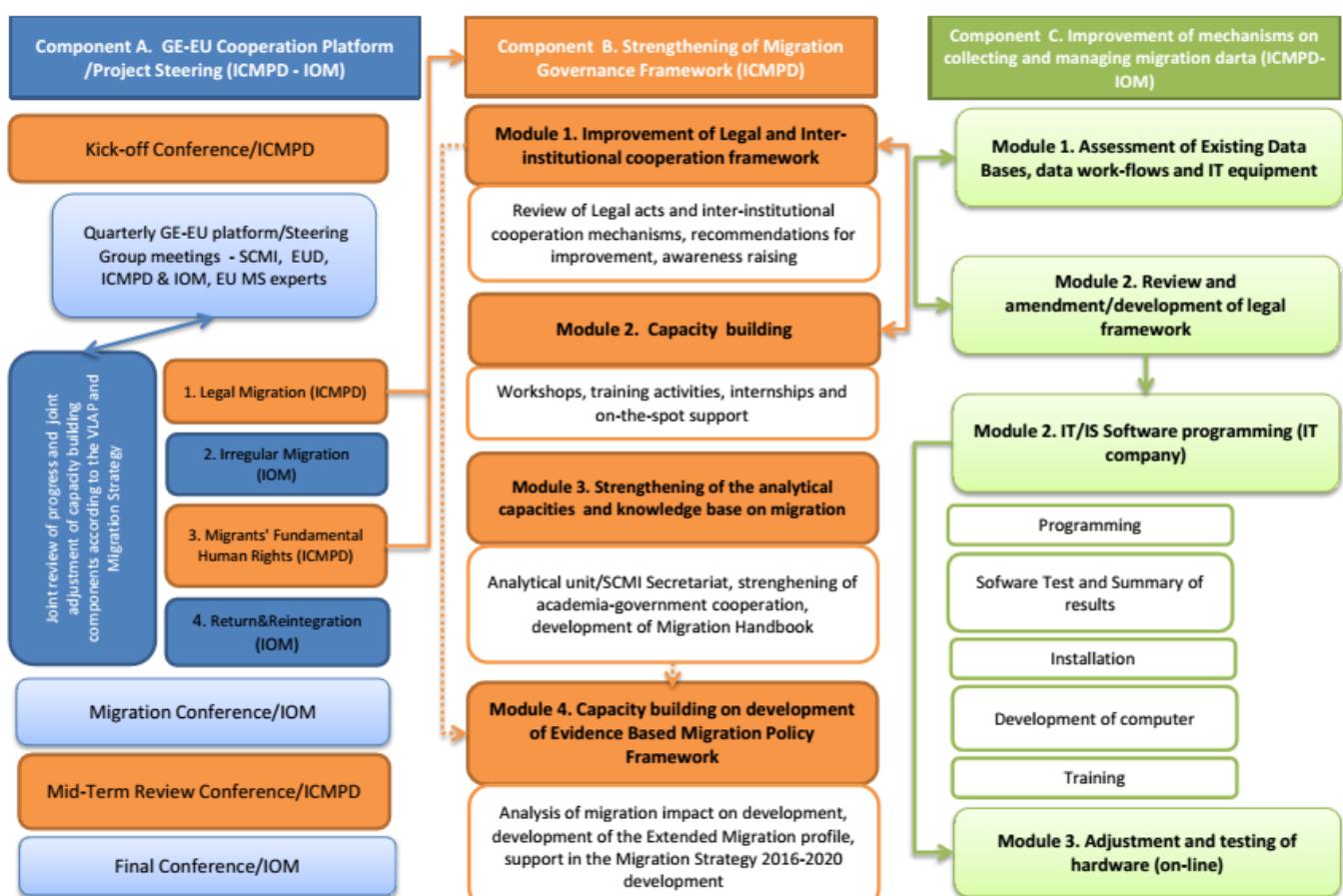
1.1. Project Summary

The project “Enhancing Georgia’s Migration Management” (ENIGMMA) is one of the outcomes of Georgia’s continued progress in the implementation of the EU-Georgia Partnership and Cooperation Agreement, the EU-Georgia European Neighbourhood Policy (ENP) Action Plan, the Mobility Partnership and the Visa Facilitation and Readmission Agreements.

The project is funded by the European Union under the Eastern Partnership Integration and Cooperation Programme. The project started in December 2013 and will last until June 2017.

The main objective of the project, which will be jointly managed by the Delegation of the European Union to Georgia and the International Centre for Migration Policy Development (ICMPD), in close cooperation with the International Organization for Migration (IOM), is to *strengthen the migration governance framework in Georgia in line with the Visa Liberalisation Action Plan*.

ENIGMMA is based on the priorities laid down by the Georgian government in its migration strategy and the migration-related areas covered by the EU-Georgia Visa Liberalisation dialogue and Visa Liberalisation Action Plan (VLAP).



Taking into account the priorities set by the Georgian government in its Migration Strategy, the areas covered by the VLAP and the objectives, expected results and activities specified in the ENIGMMA project, ICMPD with the **strong involvement of experts from EU MS** supports Georgia in capacity building and institutional reform in the following migration management areas:

- Legal migration, including support in labour migration strategy development, circular migration, diaspora involvement, and visa policy;

- Fundamental human rights, including areas such as general awareness raising on human rights, data protection, international protection, addressing human rights issues in all procedures related to irregular migration, trafficking in human beings (THB) and border management, with special focus on vulnerable groups;
- Strengthening of the analytical capacities and knowledge base on migration in Georgia, in particular, in areas covered by the VLAP, including cooperation with the academia and development of the Migration Handbook for Georgia;
- Support in the development of an evidence based migration policy framework, including a comprehensive analysis of the impact of migration on the socio-economic development in Georgia and support for the development of the Migration Strategy and Action Plan for 2016 - 2020.

The development of the **Unified Migration Data System** is a priority for the Georgian government laid down in the Migration Strategy. Although, according to the structure of the Strategy, it falls under the **Legal Migration** priorities, i.e. within the responsibility of ICMPD for the proposed action, the development of such a system and subsequently making it operational requires the analysis of a comparability of all existing databases and all migration procedures in place. This requirement is also reflected in the Action Plan for the implementation of the Migration Strategy. Therefore, this component is jointly implemented by ICMPD and IOM with the involvement of the EU MS and Georgian experts.

1.2. Project description

Project title	Enhancing Georgia's Migration Management (ENIGMMA)
Contract number	ENPI/2013/332-231
Duration of the action	42 months (19 December 2013 – 19 June 2017)
Objectives of the action	<p>Overall objective of the action is to <i>strengthen the migration governance framework in line with the Visa Liberalisation Action Plan.</i></p> <p>The specific objectives of the action are:</p> <ul style="list-style-type: none"> • To improve the legal and institutional framework for managing legal migration and migrants' fundamental human rights protection system, including data protection; • To strengthen the capacity of the authorities for analysing the inter-linkages between migration and key development sectors; • To further build capacities to define appropriate and evidence based response strategies for migration management; • To improve mechanisms for collecting and managing data on all migration aspects (jointly by ICMPD and IOM).
Financed by	European Commission: European Neighbourhood and Partnership Instrument (ENPI), Special Measure "Eastern Partnership Integration and Cooperation Programme"
ENPI programme jointly managed by	Delegation of the European Union to Georgia, ICMPD and IOM
Target group(s)	<ul style="list-style-type: none"> • Georgian institutions responsible for migration management; • State Commission for Migration Issues; • Migrants, including Georgian citizens, foreign citizens and stateless persons; • Relevant NGO sector; • Academia.
Final beneficiaries	The final beneficiaries of the action are the migrants themselves, including Georgian and foreign citizens and stateless persons, as well as the wider Georgian population.
Contact persons	<p>Ms. Violeta Wagner, ENIGMMA project manager, violeta.wagner@icmpd.org</p> <p>Mr. Zurab Korganashvili, National ENIGMMA project manager, zurab.korganashvili@icmpd.org</p>

1.3. Project management

The Grant Contract on ENIGMMA entered into force on 18 December 2013, when both parties signed the respective contract #ENPI/2013/332-231. The project implementation has started on 19 December 2013.

The project was officially presented to the State Commission for Migration Issues in January 2014: representatives of all state institutions involved in the SCMI work were presented at the meeting, as well as representatives of the EU delegation to Georgia, ICMPD and IOM. The ENPI programme was shortly presented by the representative of the EU delegation to Georgia, followed by the presentation of the project by the ENIGMMA team. Additionally, in February, 2014, the project was officially presented to the EU MS representatives located in Tbilisi (EU MS Embassies' representatives). All EU MS Embassies were invited to the meeting, organised by the EU delegation. During the meeting, the ENIGMMA project was jointly introduced by the EU delegation and ICMPD representatives, who also answered questions raised by the EU MS representatives.

1.3.1. ICMPD office in Tbilisi (Georgia)

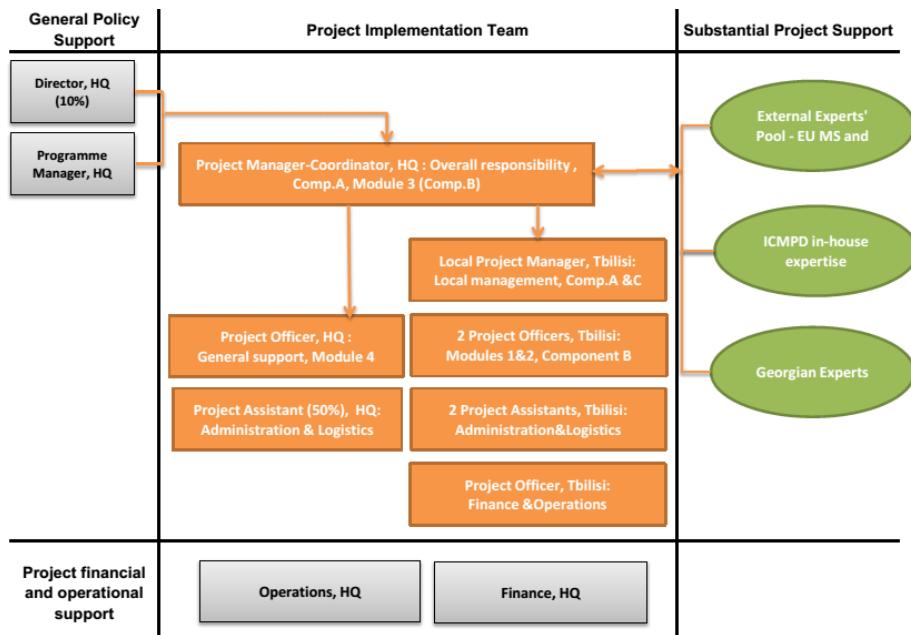
In September 2013, the Government of Georgia and ICMPD signed an **Agreement on cooperation**, which was ratified by the Georgian parliament in November 2013. This agreement establishes the legal basis for cooperation between Georgia and ICMPD, and provides a legal status to the ICMPD representation in Georgia.

Following the ratification of the Georgia-ICMPD agreement, as well as the Grant Contract for the ENIGMMA project, ICMPD established an office in Tbilisi which is responsible for maintaining general cooperation with Georgian migration stakeholders and the implementation of the ENIGMMA project under the supervision of ICMPD HQ.

The ICMPD office in Tbilisi has been officially registered and accredited with the Georgian authorities (MFA) and a tax registration number was granted to the ICMPD representation.

The ICMPD staff in Georgia has received an inception training in the ICMPD HQ in Vienna on all issues covered by the ENIGMMA project, as well as main rules with regard to the management of the EU-funded projects (including financial rules and procedures), EU visibility and communication strategy and ICMPD internal rules and procedures.

With regard to the practical implementation of the project, the following responsibilities sharing scheme is applied:



1.3.2. Project management structure

The ENIGMMA project management structure includes both external (EUD, ICMPD, IOM, SCMI and/or EU MS experts) and internal management (ICMPD and/or Georgian EU MS experts) bodies, which ensure a comprehensive approach to the project implementation:

- Project Steering Group (PSG);
- Project Conferences;
- Project Coordination Group (PCG);
- Project Implementation Team (PIT).

1.3.3. Project Steering Group (PSG)

The PSG as an external project governance and management structure gathers representatives from the SCMI, EUD, ICMPD and IOM. PSG meetings are organised by ICMPD and IOM on a rotation basis and EU MS experts will be invited to the project SGM when needed. The PSG observes and validates the overall direction and policy of the programme. The PSG also reviews the progress made in the capacity building components implemented by both ICMPD and IOM and adjusts the activities of these components in case of need. The first PSG meeting was organised on March 12, 2014, by IOM; the second – on June 19, 2014, by ICMPD.

1.3.4. Project Conferences

Project Conferences represent the external project management body which assembles representatives of all actors involved in the project implementation, including representatives of Georgian institutions, implementing partners, NGOs, academia, international experts, and the EUD. The Conferences provide the opportunity for all actors to react immediately to project outputs and reports as well as to general migration policy developments in Georgia. The first Project Conference was organized by ICMPD on April 30; the Conference was dedicated to access the progress made by Georgian institutions in the implementation of the Migration Strategy of Georgia and to discuss the priorities for the next Migration Strategy.

1.3.5. Project Coordination Group (PCG)

The PCG is an internal project management structure which meets only in the course of the implementation of the ICMPD part of the programme (ENIGMMA project Component B). It consists of the key experts appointed by all involved Georgian institutions, the SCMI Secretariat and ICMPD. If needed, other Georgian and international experts are invited by both Georgian counterparts and ICMPD to take part in the PCG meetings. The PCG meetings are organised to discuss and agree on the detailed workplan and to decide on adjustments of the implementation plan and corrective actions.

1.3.6. Project Implementing Team (PIT)

The Project Implementing Teams in Tbilisi and Vienna were established immediately after the official start of the project in December 2013. The PITs are responsible for the practical implementation of the project. The responsibilities of the PITs contain: endorse cooperation with IOM and Georgian key government institutions; the administrative and financial management of the action; the logistical management of the action (organisation and carrying-out of conferences, trainings/on spot trainings, study visits, internship, lectures, summer school and provision of results); the elaboration, editing and dissemination of publications; as well as communication and consolidation of feedback.

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2. ASSESSMENT OF IMPLEMENTATION OF THE PROJECT ACTIVITIES/INCEPTION PHASE

2.1. Executive summary of the Inception Phase

At the beginning of the inception phase the Project Implementing Teams were set up and the ICMPD representation was officially registered in Georgia. The ENIGMMA Communication Strategy together with communication and visibility tools were developed. All key project stakeholders were identified and contacted. After the consultation with the project stakeholders in Georgia, all planned activities were conducted in accordance with the Grant Contract and the work plan (for more details, please, refer to the point 2.2.):

Activity Months	Inception Phase					
	Jan	Feb	Mar	Apr	May	Jun
Component A						
A.1 Conference						
A.1.1. Preparation and drafting of the Inception Report						
A.1.2. Conference						
A.1.3 Follow-up						
A.2. Platform/PSG meetings (odd meetings, IOM: 1 and 3)						
A.3. Platform/PSG meetings (even meetings, ICMPD: 2 and 4)						
Component B						
Module 1						
<i>Activity 1.1. Establishment of the WG (Legal Migration) and first meeting</i>						
1.1.1. Establishment of the WG						
1.1.2. Preparation of the meeting						
1.1.3. First meeting						
1.1.4. Follow up						
<i>Activity 1.2. Meetings of the WG on specific topics (1.2.1 – 1.2.3)</i>						
1.2.x.a Preparation of the WG meeting						
1.2.x.b. WG meeting						
1.2.x.c. Follow-up						
<i>Activity 1.5. Translation of the EU and GE migration legislation</i>						
1.5.1. Further development of the SCMI website (English version)						
1.5.2. Mapping and selection of the legislation for translation						
1.5.3. Translation of the legislation and website materials						
1.5.4. Uploading on-line and publicity campaign						
<i>Activity 1.6. Improvement of intra-institutional cooperation at the border</i>						
<i>Activity 1.7. On-line school for Georgians abroad</i>						
<i>Activity 1.8. Finalisation of the data protection baseline study tender</i>						
Module 2.						
<i>Activity 2.1. Training cycle on Legal Migration (2.1.1. – 2.1.3)</i>						
2.1.x.a Preparation of the training activity						
Module 3.						
<i>Activity 3.1. Establishment and piloting of the Analytical Unit</i>						
3.1.1. Preparation of ToR						
3.1.2. Recruitment procedure and start of Unit functioning						
Module 4.						
<i>Activity 4.1. Implementation of the baseline research on migration in Georgia and analysis of census data</i>						

Component C							
Module 1.							
Activity 1.1. Creation of the WG							
1.1.1. Establishment of the WG							

So far, the project activities have contributed to the achievement of the following specific objectives:

Project specific objectives	SO indicators according to the Logframe	Target value
SO 1. To improve the legal and institutional framework for managing legal migration and migrants' fundamental human rights protection system, including data protection	Migration procedures in Georgia are clearly defined and are transparent; Georgian institutions fully cooperate in implementation of migration procedures; human rights in the field of migration are respected, including data protection	<ol style="list-style-type: none"> WG on Legal migration is created; meetings organized and participated; support on by-laws drafting in the area of visa policy is provided; Personal data protection study is launched; On-the-spot support on visa issues is provided; Support to the Diaspora office on on-line school concept development; Support in development of the Migration guidebook
SO 2. To strengthen the capacity of the authorities for analysing the inter-linkages between migration and key development sectors	SCMI (other Georgian institutions and policy-makers) acknowledge the importance of analysis for the policy making in the field of migration	<ol style="list-style-type: none"> The Pilot analytical unit in the SCMI Secretariat is established; operational since April 1, 2014; Initiation of the Migration textbook development; Discussions on lectures at the university; development of the lecturing course is initiated.
SO 3. To further build capacities to define appropriate and evidence based response strategies for migration management	Migration policy in Georgia is based on analysis of the current migratory situation; forecasts of the future situation are evidence based	<ol style="list-style-type: none"> The Conference on analysis of the implementation of the State Migration Strategy and development of the new Strategy is organized; conclusions are drafted, agreed and disseminated; Desk research on migration situation in Georgia is initiated.
SO 4. To improve mechanisms for collecting and managing data on all migration aspects (jointly by ICMPD and IOM)	Permanent, centralised and unified migration data collection in Georgia with the full respect to data protection	WG on development of the migration data system concept is created

2.2. Activities and Results of the Inception Phase

The project follows four specific objectives:

1. To improve the **legal and institutional framework for managing legal migration and migrants' fundamental human rights protection system**, including data protection;
2. To strengthen the **capacity of the authorities for analysing the inter-linkages between migration and key development sectors**;
3. To further build capacities to define **appropriate and evidence based response strategies** for migration management;
4. To improve mechanisms for **collecting and managing data on all migration aspects** (jointly by ICMPD and IOM).

The activities of the project implemented so far are presented and analysed below in accordance with the project expected results:

Specific objective 1: Legal and institutional Framework

The VLAP includes the following measure which is relevant for the achievement of the ENIGMMA specific objective 1:

Consolidation of the legal and institutional framework for migration policy, in line with EU and international standards, including in the field of legal/labour migration, measures supporting the integration of foreigners and the reintegration of Georgian citizens (returning voluntarily or not) and the fight against irregular migration (including continued efforts to conclude readmission agreements with main countries of origin and/or transit and inland detection of irregular migrants)

According to the first Progress Report by the Georgian government on the implementation of the Action Plan on Visa Liberalisation, issued by the Commission in November, 2013¹ (further – Progress Report), the following recommendations were provided for Georgia (relevant to the SO1):

- establish the legal framework for migration management by adopting the Law on the Status of Foreigners and Stateless Persons and all the necessary by-laws;
- further consolidate and streamline institutional capacities

Following the recommendation, and also taking into account the priorities of the Georgian counterparts, the ENIGMMA project started activities on support in the area of establishment of the legal framework after adoption of the new Law on Aliens, as well as on strengthening the institutional capacities to manage migration.

Expected results under specific objective 1:

- 1.1. The Georgian migration legislation is jointly reviewed and recommendations for improvements in line with migration related VLAP areas are provided.

The project Logframe established that “*at the end of year 3 of the project implementation migration legislation is reviewed, recommendations for improvement are drafted and presented to the Georgian counterparts and project steering bodies*”.

During the Inception Phase of the project, the following activities have contributed to the Expected result 1.1.:

¹ http://ec.europa.eu/dgs/home-affairs/what-is-new/news/news/docs/20131115_1st_progress_report_on_the_implementation_by_georgia_of_the_apvl_en.pdf

Component B, Module 1, Activity 1.1: Establishment of a Working Group responsible for the implementation of the Improvement of the legal and inter-institutional cooperation framework

One of the specific objectives foreseen by the project is to support the Georgian government in the improvement of the legal and inter-institutional cooperation framework for managing legal migration. In order to achieve the expected result it was proposed to create a special Working Group as a forum of interagency cooperation between experts on each specific topic. The WG consists of representatives of all state institutions responsible for migration issues. Accordingly, in the beginning of the inception phase discussions were held with the Secretariat of SCMI regarding the creation and functioning of the WG. Since the Secretariat had already established a working group for the revision of Georgian migration legislation it was agreed to combine the WGs to avoid reiteration and overlapping of the action.

Component B, Module 1, Activity 1.2.: WG Meetings

WG meetings on labour migration

In 2013, the SCMI charged the MoLSHA with developing an initial draft of the law of Georgia on labour migration. However, the draft Law elaborated by MoLSHA and distributed among the SCMI members for comments, recommendations and suggestions, was not approved by the Commission. The draft law proposed the regulation of both the inflow and the outflow of labour migrants. Furthermore, it suggested a number of tools to regulate the labour market: a labour market test allowing an employer to attract foreign labour force; a special work permit to be granted to a labour immigrant to work with a specific employer, basic provisions empowering the government to introduce labour migration quotas based on the domestic labour market situation. The main disagreement on the draft Law related to a possible negative impact on the investment climate in Georgia; the draft law was seen as detrimental to the business of cross-border job placement. However, the need for regulating labour migration was generally acknowledged, but rather by offering soft instruments for tackling the issues associated with the inflow of labour immigrants and by discarding mechanisms for regular labour emigration.

In the framework of the established WG for the revision of Georgian migration legislation, the ENIGMMA project together with the Secretariat of SCMI initiated several meetings to discuss the various comments, concerns and inputs received from the various ministries. As a result of the meetings it became evident that the MoLSHA might benefit from shared experience and policy advice on best practices on regulating labour migration in the EU, and from assistance in conducting an ad hoc impact analysis study (regulatory impact analysis - RIA) to evaluate the effects of various provisions of the draft law on Georgia's economy – on the GDP growth rate, sectorial business activity, unemployment, etc. As for the impact analysis study, it is highly important for MoLSHA that the research is conducted by a group of trustful and competent experts. The methodology and expected results should be agreed in advance with the Ministry of Economy and Sustainable Development of Georgia.

As the above-mentioned research deemed as a necessity and priority for the MoLSHA for the further development of the draft law on labour migration, the ENIGMMA project proposed the following specific activities for cooperation: establishment of the joint WG as a forum of experts from different Georgian institutions (MoLSHA, MESD, MoF and Secretariat of SCMI are the most important to be involved) for organising the impact analysis study; secondment of a labour migration expert to the MoLSHA in order to analyse the pre-conditions and possible methodology of the impact analysis; recruitment of academia experts for carrying out research and analysis; support in the process of legal drafting of labour legislation according to the results of the study; training and on-the-spot

support activities on labour migration - combining theoretical training, knowledge transfer and on-the-job vocational training.

During the last WG meeting it was agreed to call a session of the SCMI in June, where among other issues the draft Law on Labour Migration and conducting regulatory impact analysis study (RIA) will be discussed.

WG meetings on visa policy

The new Law of Georgia on Legal Status of Aliens and Stateless Persons was adopted by the Georgian parliament in March 2014 and enters into force on 1 September 2014. The Law significantly impacts on the visa policy in Georgia. Therefore, one of the thematic directions established within the project is related to the support to the Ministry of Foreign Affairs of Georgia in the area of the implementation of the new law. According to the project work plan, a WG shall be established to – amongst others – conduct a „*review of legal acts which need to be changed after the amendment of the Law*“.

Article 74 of the Law provides that „the government of Georgia, within three months of the enactment of this Law, shall ensure:

- a) Approval of the procedures for issuing a Georgian visa, its extension and termination;
- b) Approval of the list of the countries whose citizens may enter Georgia without a visa (...);
- f) Conformity of appropriate subordinate acts with this Law“.

The above mentioned legal procedures are within the competence of the Ministry of Foreign Affairs. Taking into account that thematically this area falls under the support areas offered by the project, the Ministry of Foreign Affairs approached the Project asking to extend the WG activity mentioned above to the permanently (long-term) WG assisted by the EU/national experts. The following methodology was proposed for this activity:

According to the adjusted project methodology, the MFA has established a long-term working group (WG) led by the director of the Consular Department of the MFA which:

- In cooperation with the project team has drafted and approved the Terms of References (ToR) for the national visa expert who supports the WG in the drafting process;
- Coordinates and actively participates in the drafting of the by-laws which are necessary for the implementation of the Law;
- Provides appropriate conditions for the national visa expert to work in the Ministry, in case of need;
- Supervises the work of the national visa expert seconded by the project;
- Cooperates and supports the project team in organising two progress review meetings which will evaluate the progress in the implementation of the activity, as well as suggest necessary changes/adjustments and possible follow-up.

Changes in the project methodology were suggested, as the proposed activity extends the implementation and format of the WG method. However, no budget amendments and changes in the logframe were needed for the implementation of the activity, as the proposed activity contributes to the achievement of the overall and specific objectives established by the project description and logframe. Accordingly, the above mentioned amendments to the project were submitted to and endorsed by the EUD to Georgia (see annex # 1).

After the establishment of the long-term WG, ToRs were elaborated; a national visa expert was identified and seconded to the MFA from May 2014 onwards.

Additionally, for the purpose of supervising the work of the national expert and in order to increase the quality of the draft legal acts, the project has supported the MFA with

assistance provided by two EU MS visa experts. The ToR of these experts included the following tasks:

- Collection of information about best practices and analysis of the feasibility of their adaptation to the situation in Georgia;
- Review and analysis of the provisions of the national legislation in conformity with the requirements of the Law and current developments in the country;
- Knowledge on Schengen Visa Code and EU MS visa policy transfer;
- Input to legal drafting;
- Development of recommendations for improvement of the existing national legislation and administrative practices.

The mission of the experts to Georgia was held on June 9-13; the mission included all above mentioned tasks and is seen as contributing to both the work of the Long-term WG and training activities (on-the-spot support, Component B, Module 2, Activity 2.1.4).

Expected results under specific objective 1:

- 1.2. The representatives of the Georgian migration institutions are trained in migration related VLAP areas and on inter-institutional referral mechanisms.

The project logframe establishes that “at the end of year 3 of the project implementation the training cycle is completed: at least 16 training activities” are conducted.

At this stage of the project implementation, the following activities have contributed to the achievement of the specific objective 1.2.:

Component B, Module 2, Activity 2.1.4: On-the-spot-support on Schengen code and EU visa policy

As mentioned above, an EU experts' mission was organised to Tbilisi on June 9 – 13 in order to provide support in legal drafting as well as knowledge transfer on the Schengen visa code and related best EU MS practice. During the mission, the following support was provided to the Georgian MFA:

- EU national visa policy specifics: mechanisms and procedures for granting national visa
- Schengen Visa Code: mechanisms and procedures for granting Schengen visa;
- Methodology of proceedings on visa issuance, consultations, evaluation, interview and decision making
- Analysis/discussion on the EU MS best practises and feasibility of their adaptation to national Georgian environment.

As a follow-up of this activity, the project will organise a consular training in Tbilisi in August 2014 (before the new Law enters into force), as well as one study visit to practically familiarise the representatives of the Georgian MFA with the implementation of the procedures according to the Schengen visa code.

Component B, Module 1, Activity 1.7: Support Georgian State Minister's office for Diaspora Issues in development of the on-line school concept

As part of the activities linked to the improvement of the inter-institutional referral mechanisms, the assistance to the Diaspora Ministry in the development of an on-line school programme was discussed. The development and implementation of the on-line school concept is linked to the Global Diaspora Network (www.tanamebamule.ge) for Georgian children residing abroad and intended to further strengthen the Georgian diaspora engagement and interest in Georgia.

The Diaspora Ministry approached the project, shared the list of concrete activities and asked for the recruitment of the national experts for its implementation. The Diaspora Ministry has already started to design an on-line school curriculum for teaching Georgian language. The curriculum shall consist of four levels: first level (A1-1 & A1) beginners, second level (A2), third level (B1), final level (B2). Further, they consider development of on-line classes based on animations, simulations and on-line applications; development of curriculum methodology and study resources (content and on-line tools, applications); monitoring of on-line classes and students by a psychologist; development of curriculum for Georgian history, geography and ethnography on-line classes, and monitoring of each on-line class.

Expected results under specific objective 1:

- 1.3. Capacities of the Georgian Data Protection Inspector's office are built and cooperation with other Georgian migration institutions is strengthened.

The project logframe establishes that “at the end of year 3 of the project implementation the recommendations on data protection legislation improvement are provided and internal communication documents are drafted; the employees of the Data protection office receive appropriate training”.

The Progress Report on VLAP implementation in Georgia has established that “**the complete assessment of the relevant personal data protection provisions will be carried out at a later stage**” due to the fact that this area is very new for the Georgian legislative and institutional framework. In this regard, the ENIGMMA activities in the area of data protection in the field of migration are one of the highest priorities for the Georgian counterparts.

So far, the project has contributed to the expected result 1.3 by the following on-going activities:

Component B, Module 1, Activities 1.2.5 and 1.8: Organisation of the baseline study on personal data protection in migration area and other activities in the field of personal data protection

The Law of Georgia on Personal Data Protection was adopted in December 2011 and, with some exemptions, has entered into force on 1 May 2012 (articles 43-55 entered into force on 1 January 2013; articles 34, 35 and 39 with regard to private sector shall enter into force on 1 January 2016). The Personal Data Protection Inspector Office was established in Georgia in 2013. This state institution is responsible for monitoring the legality of the processing of data in Georgia. Further, significant part of the EU-Georgia VLAP is devoted to the personal data protection issues in Georgia. Currently, the Cabinet of Ministers approved the amendments to the Law of Georgia on Personal Data Protection. The amendments entail: practical implementation of PDP law to be extended to private entities (PDP Inspector's Office to have absolute authority of inspecting private sector on equal terms with public sector, including imposing fines); citizens' rights to claim their personal information to be extended (everybody should have the right to request documents regarding their personal information kept by the public entities free of charge, except the documents that cannot be issued for free, unconditionally).

According to the project description and as agreed during the working meetings with the PDP Inspector, it was planned to launch a Baseline Study on personal data protection in the area of migration management in order to support the implementation of the functions of the PDP Inspector, in particular with regard to inspecting public entities to ensure the lawfulness of data processing, as well as to inform the public about the situation concerning the protection of data. Thus, the tender dossier for the study has been prepared and agreed with the PDP Inspector. The tender is public; however, the invitation to submit a proposal was send to three pre-selected Georgian organisations, members of

the SCMI, in April, 2014. These three NGOs were selected because they are members of the SCMI, and were recommended and agreed with the Georgian Personal Data Protection Inspector. At the same time a call for proposals for professional services to implement a Baseline Study was published on the ENIGMMA project webpage www.enigma.ge and the ICMPD web site www.icmpd.org. The deadline for the submission of the tender documents is June 12, 2014 and the bid was opened on June 16, 2014. The Service contract will be signed with the selected organisation provided the best offer. According to the tender instructions it is planned to launch the study in August, 2014. The implementation of the study will be also supervised by the EU data protection expert.

The objectives of the study are to:

- study and analyse how the benchmarks provided by the PDP Law are implemented in Georgia by public institutions in the area of migration management;
- study and analyse the extent to which the PDP Law has changed the situation in the area of personal data protection within the field of migration management in Georgia as compared to the situation before the PDP Law entered into force (in 2013 and earlier);
- study and analyse the extent to which the changes brought about by the PDP Law have led to greater harmonisation and compliance with the Council of Europe 1981 Convention for the Protection of Individuals with regard to Automatic Processing of Personal Data;
- identify the aspects of data processing in the migration management field in Georgia which are either not covered by the requirements of the PDP Law or are inadequately covered by it, and to propose recommendations for further implementation of the PDP Law in the area of migration management in Georgia.

In addition, the project supported the technical organisation of the Data Protection event managed by the Office of the Personal Data Protection Inspector in January, 2014. The conference was commemorating the Day of Data Protection established by the Council of Europe. The main aim of the conference was to formally introduce the newly established office to the representatives of state and non-state institutions including international organisations and representatives of EU MS, as well as to present their planned activities and work structure. The office also assured State Institutions to provide trainings in storing and treating all personal data securely.

Further, the MIA has drafted a ministerial strategy on personal data protection and is developing a strategy on provision of public information. These documents contain main the principles on data protection pursued by the ministry and guiding principles for the distribution of public information. Corresponding to the mentioned needs the Ministry approached the project with the request to support its staff with specific expertise on how to carry out an assessment in the area of data protection and distribution of public information.

After the series of consultations the MIA identified main needs for both fields and the ToRs for EU MS experts were developed, the experts were pre-identified and their CVs are communicated to the Ministry. The ministry and is planning to organise an assessment mission to Georgia in June 2014.

Expected results under Specific objective 1:

- 1.4. Provision of public information on the migration related VLAP areas, migrants rights and migration in general is improved.

The project logframe establishes that “by the end of the project information materials are printed out and disseminated, information campaigns on migration, VLAP implementation and human rights are carried out”. So far project has engaged in the following information provision activities (see also section 4 of this report, “Visibility”):

Component B, Module 1, Activity 1.2.8: Development of the Migration guidebook

Following the consultations with the Secretariat of the SCMI and the main principles of the SCMI concept on information campaigns for 2013–2014 “Legal Migration – the Best Choice”, one of the most important outcomes with regard to the information campaigns, will be the Guidebook on Migration in Georgia. The Guidebook is planned as a unified brochure/guide for potential migrants and returned emigrants. The guidebook will provide information on visa procedures in Georgia, residence permits, the status of a stateless persons, compatriots and refugees, humanitarian status, and citizenship in Georgia through naturalisation and its termination. It will also provide information on legal ways of leaving the country temporarily or permanently and how citizens of Georgia can obtain the necessary documents, etc. It shall also be translated ensure wide use of the brochure.

So far, the project contributed to the development of the Guidebook by involving the Pilot analytical unit established in the Secretariat of the SCMI according to the Activity 3.1 (see below) and which is involved in drafting of some chapters of the Guidebook.

Specific objective 2: Research and Analysis

Expected results under specific objective 2:

- 2.1. The pilot analytical unit within the SCMI Secretariat is established and operational;
- 2.2. The requests from the SCMI to analyse migration processes and the inter-linkages between migration and key developments sectors are regularly proceeded.

The project logframe establishes that in order to achieve these results “two researchers shall be employed at the SCMI Secretariat (based in the PSDA)”.

The below described activities also contribute to the VLAP implementation in Georgia, in particular, in the area of collection and analysis of migration-related information and creation and update of the migration profiles.

The following activity is implemented:

Component B, Module 3, Activity 3.1. Establishment and activities of the Pilot Research Unit at the SCMI Secretariat

The establishment of the Analytical Unit within the Secretariat of the SCMI combines on-the-spot support, internships and coaching which aim at the research and analytical capacity building within the SCMI Secretariat with the aim to gain sustainable long-term practice of analytical work within the SCMI and also to support the SCMI decision-making procedure with analytical materials during the project implementation. Accordingly, preparatory works were carried out for the establishment of the Analytical Unit. The vacancy announcement for the researchers was agreed with the SCMI Secretariat and published on the ICMPD and SCMI websites based on jointly developed ToRs and job descriptions. Two researchers were selected and contracted. Upon arrangements with Secretariat the Unit is placed within the SCMI Secretariat. Consequently, the Analytical Unit was established on 1 April, 2014 as planned; it will remain active until the end of the project implementation.

The Pilot Analytical Unit is responsible for processing the requests for analysis of migration processes and inter-linkages between migration and development in Georgia. The Unit will be actively involved in the drafting of the Migration Handbook for Georgia, the Extended Migration Profile, and the development of the Migration Strategy of Georgia and related Action Plan for 2016 – 2020. Further, the Analytical Unit will support the SCMI Secretariat in daily tasks related to the analytical work of the Secretariat, including development of the awareness raising and information materials according to the concept on information campaigns for 2013–2014 “Legal Migration – the Best Choice” approved by the SCMI.

Currently, the Unit is involved in updating the 2013 Extended Migration Profile. A draft document was developed and the Unit is planning to finalise the work in July 2014. The SCMI Secretariat is drafting a Migrant Guide Book within the concept of the information campaign. The Unit is also working on the development of a special section of the guidebook devoted to the immigrants’ life in Georgia. Moreover, the Analytical Unit is involved in editing the translation of the Glossary of IOM on International Migration undertaken by SCMI during the last year. In parallel, the Unit is updating the Migration Strategy for 2013-2015, due to the recent legislative changes and is engaged in the research on immigration carried out by NGO Innovations and Reforms Center (IRC), through the supervision of the development of research instruments and fieldworks.

Work of the Pilot unit is supervised both by the Secretariat and the ENIGMMA project. First supervision and progress report was prepared in May, 2014.

Expected results under specific objective 2:

- 2.3. The migration handbook for Georgia is developed and introduced to the SCMI, academia and key civil society actors.

The project logframe establishes that at the end of the project implementation “the Migration handbook is in use by the Georgian Academia and state institutions”

During the Inception Phase of the project, the following activities have contributed to the expected result 2.3.:

Component B., Module 3, Activity 3.3: Development of the Migration Handbook for Georgia.

The Pilot Analytical Unit has developed the first outline of the Migration handbook. The outline provides with the detailed description of the topics which will be covered by the Handbook, as well as a workplan for the development of this project outcome.

The Handbook is planned as a Migration Textbook based on an interdisciplinary approach, which will look at the international migration phenomenon from different scientific perspectives, in order to ensure that it provides a complete and up to date analysis of the state of art in the international migration studies. Although the Migration Textbook is primarily aimed at strengthening the capacities of the Georgian academic community to improve teaching and research in the field of migration, and to improve the knowledge of the existing migration policy regulations in Georgia, the Textbook will be also useful for representatives of local and international NGOs, relevant state agencies and policy makers, working on specific issues of migration management, as well as for the wider public.

At the moment the outline of the textbook is under consideration among the project EU and Georgian academia experts.

Expected results under specific objective 2:

2.4. Cooperation between SCMI and Academia is enhanced.

The project logframe establishes that at the end of the project implementation “Academia representatives shall take part in the SCMI meetings and shall be regularly updated on the latest development in the migration area”

During the Inception Phase of the project, the on-going following activities have contributed to the Expected result 2.4.:

Component B., Module 3, Activity 3.2.3: Guest public lectures at the Georgian Universities

The project has identified, selected and contracted one EU and one Georgian academic who will lead the Academia component within the ENIGMMA project. The first step on the development the lecturing plan within the 2014/2015 academic year is carried out in the framework of the experts' mission to Tbilisi on June 16-17, 2014, to agree the timetable and format of the public lectures. According to the project programme public guest lectures (and seminars/discussions) will be organised at the Georgian universities within the existing programmes on the following topics:

- International human rights protection;
- International and EU migration Law;
- EU migration policy;
- Research and evaluation of migration-related statistical data;
- Links between migration and development;
- ECtHR case law on migration;
- Global approach to migration and mobility.

The topics will be further specified according to the specific requests of the Universities. The guest lectures will be organised by the partner universities in cooperation with ICMPD. The lectures will be also open for representatives of the state institutions.

The ENIGMMA project builds on existing experience and lessons learned from the EU-funded ICMPD/DRC GOVAC (“Building Training and analytical capacities on migration in Moldova and Georgia”) which was completed in June 2013. Moreover, the Memorandum of Understanding between the Tbilisi state university and the SCMI drafted within the GOVAC project was signed in April 2014 which provides additional basis for further development of cooperation between Academia and Government in Georgia.

Specific objective 3: Evidence Based Migration Policy

Expected results under specific objective 3:

- 3.1. Migration (out- and in-) survey is implemented in Georgia and relevant data collected by the National Population Census 2014 is analysed;
- 3.2. The impacts of migration on the socio-economic development in Georgia as a basis for the new State migration strategy are analysed in close cooperation with SCMI;
- 3.3. The Migration Strategy and Action plan for 2016 – 2014 is drafted and adopted.

Following the VLAP measure establishing “**adoption of a national Migration Strategy for effective implementation of the legal framework for migration policy and of a corresponding Action Plan, containing a timeframe, specific objectives, activities, results, performance indicators and provisions for sufficient human and financial resources**”, the Progress report on VLAP implementation in Georgia, provided the following recommendation to Georgia:

- Continue the implementation of the Migration Strategy and the Action Plan and start elaborating the Strategy for the next programming period.

Taking this into account, the ENIGMMA project has initiated the discussions on the new Migration strategy development as described below.

The work under Specific objective 3 has already started; the following project activities have contributed to the achievement of the expected results under this specific:

Component A: Preparation and organization of the International Conference ‘One Year of Migration Strategy in Georgia: Progress and Way Forward’

On 30 April, 2014, an International Conference ‘One Year of Migration Strategy in Georgia: Progress and Way Forward’ was held in Tbilisi, Georgia. The conference was organised by ICMPD in cooperation with SCMI. The conference was dedicated to the current developments in Georgia in the field of migration; in particular, with regard to the implementation of the National Migration Strategy: achieved progress, identified challenges and planned activities. The Conference gathered representatives from the Georgian state institutions – members of the SCMI, EUD, EU MS, international and non-governmental organisations, academia and other stakeholders.

During the Conference the main achievements of the Strategy implementation were highlighted, such as: adoption of action plan for the implementation of the Strategy; elaboration and adoption of the new Law on the Legal Status of Aliens and Stateless Persons; construction works of the accommodation center have started; development and implementation of the information campaign concept; signature of the MOU between the SCMI and Ivane Javakhishvili Tbilisi State University; establishment of the country of origin information unit in the MRA; launching the circular migration initiatives by the Georgian Government.

While positively assessing the achievements in the implementation of the Strategy by the participants of the Conference, existing gaps in the migration management were acknowledged also. Accordingly, after the discussions and statements a number of concrete recommendations were proposed to the participants as the way forward for the development of the new Migration Strategy. The recommendations included amongst others the proposal to design a new strategy document - as a long term vision on migration management reflecting the priorities of the Georgian state and society due to the new realities; facing and analysing the nexus between Migration Strategy and other strategic documents (e.g. National Strategy for Human Rights, Integrated Border Management Strategy, Diaspora Strategy, etc.); as more concrete level principles specifying short-, mid- and long- term activities and goals for executive agencies through the respective action plan; comprising of some new policy directions (e.g. internal migration and environmental migration) and considering new state actors (e.g. Ministry of Labour, Health and Social Affairs).

Conclusions of the International Conference will serve as a guiding point of reference for the SCMI for the development of the new migration strategy.

Component B, Module 4, Activity 4.1: Desk research on migration situation in Georgia

This activity is conducted by the ICMPD Research unit. The study developed as a result of the research will serve as a baseline document before the results of the National Population Census 2014 will be available in the first part of 2015. The research and the study will be finalised during the internship of the Analytical unit researchers to ICMPD in September 2014 (activity 3.2.2).

Specific objective 4: Collecting and Managing Data

Expected results under specific objective 4:

- 4.1. The concept of the unified migration database is defined;
- 4.2. The necessary legislative changes are elaborated and approved;
- 4.3. The software for the IS is developed and technically implemented;
- 4.4. The unified migration database is operational.

According to the VLAP, Georgia has committed itself to the **establishment of a mechanism for the monitoring of migration stocks and flows enabling the regular updating of Georgia's Migration Profile, with a unified electronic database containing data on both irregular and legal migration, as well as on asylum seekers/refugees, and establishment of bodies responsible for the effective collection and analysis of that data**". However, the Progress report mentions that "the Unified Migration Analytical System is in an initial phase of development. Relevant ministries and agencies already gather information and data concerning persons crossing the border, residence permits, visas and duration, foreigners in the country, expelled foreigners from the country, legal entities established by the foreigners, etc. Once fully operational, the system will collect and process this information". Therefore, the following recommendations are included in the Progress report:

- accelerate the development of an Unified Migration Analytical System in line with data protection standards; and
- strengthen data collection capacities by, *inter alia*, finalising the electronic database on irregular migration.

With accordance to the priorities established by the VLAP, the work on the establishment of the analytical migration data system within the ENIGMMA project has started; thus, the following project activities have already now contributed to the achievement of the expected results under the specific objective 4:

Component C, Module 1: Development of the Unified Migration Information and Analytical System

The Migration Strategy of Georgia defined that for the effective management of migration processes, as well as for the decision-making procedures, it is important to collect and efficiently analyse the data on outward and inward migration. One of the main challenges of migration management in Georgia is the lack of a common system for migration data analysis. This affects the migration data exchange and sharing, comprehensive data analysis and keeping the migration statistics up to date, which, in turn, has an impact on the implementation of the migration policy based on the credible and properly analysed data. At the moment, the databases on migration operated in Georgia are located in different ministries and institutions which are not fully coordinated. Consequently, it was decided to establish a unified migration system which will ensure the collection and analysis of data which is in competence of different Georgian institutions.

All activities under this component will be implemented jointly by ICMPD and IOM in close coordination with the Georgian stakeholders.

In cooperation with the Secretariat a WG for the establishment of the Unified Migration Information and Analytical System was created consisting of decision-making level representatives from the MIA, MoJ, MRA, MFA, Diaspora Ministry as well as ICMPD and IOM. It was agreed that the WG would be responsible for all decisions made within the respective component of the project. ICMPD participated in all discussions of the WG.

The main topics of the WG meetings included the elaboration of the concept paper for the establishment of a Unified Migration Information and Analytical System and preparation of a

detailed work plan. The initial concept paper was drafted by the Secretariat and delivered to the SCMI members for review. The main remarks and comments were taken into account and the document was updated and shared with all relevant stakeholders.

In parallel, the WG discussed the work plan suggested by ICMPD and IOM. The need of inviting two EU experts (one expert on content issues, and one – on technical aspects) was identified during the meeting. In order to get relevant EU MS experts it was agreed that ICMPD and IOM will elaborate a ToR in cooperation of the Secretariat and IT staff of MoJ. To avoid duplication it was agreed that IOM will recruit content-wise international experts and ICMPD – EU expert on technical issues. Both organizations identified potential experts. IOM has identified three experts on data analysis, namely from Denmark, Norway and Italy, while ICMPD conducted the negotiations with an Austrian expert who has been recently involved in twinning implemented by the Data Exchange Agency of the Georgian Ministry of Justice, therefore is already familiar with the database architecture, data migration and needs of Georgian institutions.

At the last WG meeting it was proposed to organise a meeting of IT staff of the agencies members of the WG where already existing source information and system related technical issues would be discussed.

2.3. Overall workplan and next activities

The adjusted work plan is provided in the Annex to the report.

In the next months, the following activities will be carried out:

- Assessment of the existing databases, data workflows, data architecture and existing IT equipment for the designing of **the Unified Migration Data System**. Experts appointed by ICMPD and IOM will access preconditions for the development of the unified database, including conclusions and recommendations of previously conducted feasibility studies. The experts will jointly develop the recommendations for the unified database creation in Georgia;
- Study visits to two EU MS on information exchange and best practices on migration data systems. The representatives of **the WG for the establishment of the Unified Migration Information and Analytical System** will participate in two study visits to EU MS (proposed by IOM and ICMPD) on Foreigners' Register functioning and management issues. Each study visit will be concluded by a report containing the main features of the presented database and its management modalities;
- A Workshop will be organised in order to discuss the assessment, recommendations, and reports from the study visits and the positions of the different ministries on the development of the Unified Migration Data System. The SCMI will make a decision on the general directions of the database development which will serve as a basis for further activities within the project;
- Continuation of work related to the support on development of the **Guidebook on Migration in Georgia** (working title) in accordance with the concept on information campaigns for 2013–2014 “Legal Migration – the Best Choice” approved by the SCMI. The Guidebook is planned as a unified brochure/ guide for potential migrants and returned emigrants. It will provide information on visa procedures in Georgia, residence permits, the status of stateless persons, compatriots and refugees, humanitarian status, and citizenship in Georgia through naturalisation and its termination. The Guidebook will also provide information on legal ways of leaving the country temporarily or permanently and how citizens of Georgia can obtain the necessary documents, etc. It shall be translated in foreign languages in order to make use of the brochure more efficient;
- Further strengthening of the **cooperation with the Georgian Academia** on development of the lectures cycle which will be integrated in the existing programme during the 2014/2015 academic year.
- Study visits to EU countries on Schengen/EU visa policy and best practices on mechanisms and procedure of granting national and Schengen visa. The representatives of **the Ministry of Foreign Affairs** will participate in study visits to EU MS (proposed by ICMPD);
- Consular Training for **the Ministry of Foreign Affairs** on visa policy. 5-days training will be organised for the representatives of the Georgian Consular Officers abroad on the new regulations established under the New Law on Legal Status of Aliens and Stateless Persons;
- Development of the detailed work plan on cooperation with **the Ministry of Foreign Affairs** for the development of Visa Handbook for Georgia and Consular Training Manual, including piloting session;
- Development of the work plan and consultations with the **Office of the State Minister for Diaspora Issues** on the implementation of the ENIGMMA project activities on further improvement of the diaspora policy road-map (taking into account the developments of the ERGEM project at that time) and development of the online school concept (taking into account the results of the Global Diaspora network establishment);

- Conducting of trainings on migration in cooperation with the **Training Centre of Justice** for specific target groups (based on the GOVAC project training manual) taking into account the needs of the ENIGMMA project and of the Georgian counterparts;
- Consultations with the **Ministry of Interior** on activities related to the improvement of the intra-institutional cooperation with regard to the referral mechanisms implementation at the second line checks at the border;
- Internship to ICMPD of the Pilot Analytical unit researchers in September 2014 to finalise the migration baseline study;
- Contracting of the Georgia-based NGO to conduct the data protection baseline study (contract start – August 1, 2014).

3. COOPERATION

The ENIGMMA project is implemented in Georgia by ICMPD in close cooperation with IOM, SCMI and EU delegation to Georgia.

The project gratefully acknowledges the fruitful cooperation, support and active involvement of the **SCMI Secretariat which is located at the Public Service Development Agency**. The Secretariat is well familiar with the project programme and is always open for constructive discussions. Further, good working contacts have been established with the Ministry of Foreign Affairs, Ministry of Labour, Health and Social Affairs, Office of the State Minister for Diaspora Issues, Office of the Personal Data Protection Inspector, and other migration stakeholders in Georgia. The good relations and excellent cooperation with these stakeholders significantly contributed to the implementation of the project activities.

The ENIGMMA project actively discusses all adjustments and changes in the programme as desired by the beneficiaries with the EU delegation to Georgia, with which ICMPD has long and fruitful cooperation history as a project implementing organisation.

4. VISIBILITY

Visibility actions within the project were implemented in accordance with the Project Communications Plan. The approach taken in designing visibility activities is based on the “Communication and Visibility Manual for EU External Actions”. The project overall objectives were taken into due account. Given the project’s emphasis on fostering cooperation among stakeholders, including Georgian diaspora members abroad, facilitating the exchange of information and ensuring sustainability, effective communication/visibility is crucial for this project.

The following EU-funding visibility measures were implemented during the project so far:

- **Project Communication Strategy**

A Communication Plan for project implementation based on the “Communication and Visibility Manual for EU External Actions” was developed, submitted and approved by the EU Delegation to Georgia. The Communication Plan content includes:

- Communication objectives;
- Target groups;
- Project key message;
- Communication activities and tools;
- Human and financial resources for communication activities within the project;
- Communication guidelines.

Accordingly, it describes how information and key messages of the ENIGMMA project will be communicated to the project’s target groups. The Communication Plan establishes that given the project’s emphasis on fostering cooperation among stakeholders, including Georgian state institutions and counterpart organisations from EU MS, as well as academia and civil society, facilitating the exchange of information and ensuring sustainability, effective communication/visibility is crucial. Effective information sharing and communication involves outreach to key stakeholders through appropriate communication tools and contributes to the project’s expected results, such as improvement of the provision of public information on the migration-related VLAP areas, migrants’ rights, including personal data protection, and migration in general. The project communication plan is available upon request.

- **Communication and visibility tools**

The ENIGMMA project Newsletter #1 was disseminated during the Conference “One Year of Migration Strategy in Georgia: Progress and Way Forward”, on 30 April, 2014. It keeps the reader informed about: latest developments in the migration field, highlights milestones (achievements, activities, etc.) of the project already implemented and outlines next steps. In this way, the newsletter also serves as an additional tool for keeping EU MS informed about all upcoming activities, which should enable them to be fully and actively involved into the project implementation. The Newsletter is being produced quarterly.

The project web site www.enigmma.ge provides for the possibility to EU MS, ICMPD MS, stakeholders and all interested persons to receive up to date information on the project regularly. Information about the project as well as EU-funding is also disseminated through ICMPD website, www.icmpd.org.

Project **leaflet and banner** were also developed in accordance with the “Communication and Visibility Manual for EU External Actions”. The leaflets are distributed during the project activities.

- International Conference ‘One Year of Migration Strategy in Georgia: Progress and Way Forward’,

The above mentioned Conference was used to inform a broad number of stakeholders about the project and emphasise the funding, support and active involvement of the EU and EU MS in the project implementation.

- Project communication to the EU MS

The ENIGMMA project developed a specific communication document for EU MS and disseminated it to them. The document outlines the areas of required expertise and related background information on the project activities planned for the next six months of the project implementation: April – September 2014. In this context the project calls upon EU MS experts to consider applying for the position of short- and long-term experts in ENIGMMA.

In addition, the project communication plan to EU MS was uploaded on the project official web page www.enigma.ge as well as in ICMPD website www.icmpd.org

Martijn Pluim



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Vienna, Austria/Tbilisi, Georgia

June 13, 2014

ANNEX: ENIGMMA PROJECT WORKPLAN (AMENDED IN JUNE 2014)

Activity/ Month	Year 1												Implementing body/Comments
	Semester 1						Semester 2						
	1	2	3	4	5	6	7	8	9	10	11	12	
Component A													
A.1 Migration Strategy Conference													ICMPD and SCMI Secretariat
A.1.1. Preparation and drafting of the Inception Report													ICMPD and SCMI Secretariat
A.1.2. Conference													ICMPD and SCMI Secretariat
A.1.3 Follow-up													ICMPD and SCMI Secretariat
A.2. Platform/PSG meetings (odd meetings: 1 and 3)													IOM in cooperation with ICMPD
A.3. Platform/PSG meetings (even meetings: 2 and 4)													ICMPD in cooperation with IOM
Component B													
Module 1													
<i>Activity 1.1. Establishment of the WG and first meeting</i>													
1.1.5. Establishment of the WG													
1.1.6. Preparation of the meeting													
1.1.7. First meeting													
1.1.8. Follow up													
<i>Activity 1.2. Meetings of the WG on specific topics (1.2.1 – 1.2.3)</i>													
1.2.x.a Preparation of the WG meeting													
1.2.x.b. WG meeting													
1.2.x.c. Follow-up													
1.2.10. Long-term WG on visa policy													
<i>Activity 1.5. Translation of the EU and GE migration legislation</i>													So far, no need was identified
1.5.1. Further development of the SCMI website (English version)													
1.5.2. Mapping and selection of the legislation for translation													
1.5.3. Translation of the legislation and website materials													
1.5.4. Uploading on-line and publicity campaign													

Activity/ Month	Year 1												Implementing body/Comments	
	Semester 1						Semester 2							
	1	2	3	4	5	6	7	8	9	10	11	12		
Activity 1.6. Improvement of intra-institutional cooperation at the border														
Activity 1.7. On-line school for Georgians abroad														
Activity 1.8. Finalisation of the data protection baseline study														
Module 2.														
Activity 2.1. Training cycle on Legal Migration (2.1.1. – 2.1.3)														
2.1.x.a Preparation of the training activity														
2.1.x.b. Training activity														
2.1.x.c. Follow-up														
2.1.4. Training of Consular officers on visa issues													The training will be organised earlier as planned due to entering into force of the new Aliens Law. The budget revision will be submitted by the end of June	
Module 3.														
Activity 3.1. Establishment and piloting of the Analytical Unit														
3.1.1. Preparation of ToT														
3.1.2. Recruitment procedure and start of Unit functioning														
Activity 3.2. Improvement of the knowledge base														
3.2.1. Establishment of the WG														
Module 4.														
Activity 4.1. Implementation of the baseline research on migration in Georgia and analysis of census data													Study will be finalised in Vienna during the internship	
Component C														
Module 1.														
Activity 1.1. Creation of the WG														
1.1.1. Establishment of the WG														
1.1.2. Preparation of the first meeting														
1.1.3. First meeting of the WG														
1.1.4. Follow up														

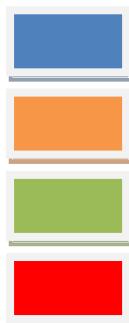
Activity/ Month	Year 1												Implementing body/Comments	
	Semester 1						Semester 2							
	1	2	3	4	5	6	7	8	9	10	11	12		
Activity 1.2. Assessment of the existing databases														
1.2.1. Appointment of the IT experts														
1.2.2. Preparation of the assessment missions														
1.2.3. Assessment missions														
1.2.4. Development of joint recommendations, translation														
1.2.5. Delivery of the recommendations to the WG and SCMI members														

Activity/ Quarter	Year 2				Year 3				Year 4				Implementing body
	5	6	7	8	9	10	11	12	13	14			
Component A													
A.4. Migration Conference and VLAP progress report													IOM in cooperation with ICMPD
A.5. Mid-term review Conference													ICMPD
A.5.1. Preparation and drafting of the Mid-Term Report													ICMPD
A.5.2. Conference													ICMPD
A.5.3 Follow-up													ICMPD
A.2. Platform/PSG meetings (odd meetings: 5, 7, 9, 11, 13)													IOM in cooperation with ICMPD
A.3. Platform/PSG meetings (even meetings: 6, 8, 10, 12)													ICMPD in cooperation with IOM
A.6. Final Conference and the Final Report													ICMPD
Component B													
Module 1.													ICMPD, international and GE experts
Activity 1.2. Meetings of the WG on specific topics (1.2.4 – 1.2.8.): 2 meetings per topic													
Activity 1.3. Printing of materials													
1.3.1. Translation													
1.3.2. Formatting and editing													
1.3.3. Printing													
1.3.4. Distribution													

<i>Activity 1.4. Implementation of the awareness raising campaigns</i>	Y										
1.4.1. Development	Y										
1.4.2. Implementation		Y									
<i>Activity 1.5. Translation of the EU and GE migration legislation</i>	Y										
1.5.6. Monitoring and update	Y										
Module 2.											ICMPD, international and GE partners
<i>Activity 2.1. Training cycle on Legal Migration (2.1.3. – 2.1.4.): 2 training activities per topic</i>	Y										
<i>Activity 2.2. Training cycle on Human Rights (2.2.1. – 2.2.4): 2 training activities per topic</i>		Y									
<i>Activity 2.3. Development of the Visa Handbook and Consular training manual</i>		Y									
Module 3.											ICMPD, international and GE partners
<i>Activity 3.1. Establishment and piloting of the Analytical Unit</i>	Y										
3.1.3. Piloting of the Analytical Unit	Y										
<i>Activity 3.2. Improvement of the knowledge base</i>	Y										
3.2.2. Internship in ICMPD		Y									
3.2.3. Guest lectures (16 events)	Y										
3.2.4. Summer Schools (2 events)		Y									
<i>Activity 3.3. Development of the Migration Handbook</i>	Y										
3.3.1. Development of outline	Y										
3.3.2. Appointment of supervisors and drafting		Y									
3.3.3. Finalisation and publication			Y								
Module 4.											ICMPD, international and GE partners
<i>Activity 4.2. Analysis of migration impact and drafting of the Migration profile</i>			Y								
<i>Activity 4.3. Migration strategy drafting</i>				Y							
Component C											
Module 1.											
<i>Activity 1.3. 2 Study visits</i>		Y									
1.3.1. Preparation		Y									
1.3.2. Implementation			Y								
1.3.3. Reporting, follow-up				Y							

<i>Activity 1.4. Joint meeting of the SCMI</i>											
1.4.1. Preparation											
1.4.2. Meeting											
1.4.3. Follow-up											
Module 2											
<i>Activity 2.1. Appointment of Legal experts</i>											
<i>Activity 2.2. Assessment of the legislation for the database</i>											
2.2.1. Preparation of assessment missions											
2.2.2. Assessment											
2.2.3. Recommendations/legal drafting											
Module 3											
<i>Activity 3.1. Development of ToR</i>											
<i>Activity Tender procedure and decision</i>											
<i>Activity 3.3. Software programming</i>											
<i>Activity 3.4. Software Test</i>											
<i>Activity 3.5. Installation of software</i>											
<i>Activity 3.6. Training of end-users</i>											

Note:



- Originally planned, Component A;
- Originally planned, Component B;
- Originally planned, Component C;
- Amended.